

Message Text

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ACTION EUR-12

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C O N F I D E N T I A L SECTION 01 OF 02 NATO 06827

E.O. 11652: GDS
TAGS: MPOL, PFOR, EGEN, EEWT, NATO
SUBJECT: POLITICAL COMMITTEE REVIEW OF INVENTORY OF
PREVENTIVE MEASURES C-M(72)3

REF: (A) NATO 1074 (DTG 251601Z FEB 77), (B) NATO 5109
(DTG 102053Z JUN 77), (C) STATE 130419 (DTG 070019Z JUN 77)

SUMMARY: THIS MESSAGE TRANSMITS THE LATEST TEXTUAL AMEND-
MENTS TO THE INVENTORY OF PREVENTIVE MEASURES, C-M(72)3.
UNLESS OBJECTIONS ARE MADE TO THE INTERNATIONAL SECRETARIAT
PRIOR TO COB JULY 22, THESE CHANGES WILL BE FORWARDED TO
THE COUNCIL FOR FINAL APPROVAL. WE RECOMMEND THAT WE ACCEPT
THESE AMENDMENTS FOR THE TIME BEING, WITH A VIEW TO RE-
EXAMINING THE INVENTORY AGAIN AFTER IT IS TESTED FURTHER IN
HILEX 8, NEXT MARCH. ACTION REQUESTED: GUIDANCE BY OOB,
JULY 22, 1977. END SUMMARY.

1. THE INTERNATIONAL SECRETARIAT (IS) HAS CIRCULATED
ISD/139(REVISED) CONTAINING THE FOLLOWING CHANGES TO THE
INVENTORY OF PREVENTIVE MEASURES, C-M(72)3. BELGIAN, IS
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AND US TEXTUAL AMENDMENTS ARE INCLUDED (REF A). ECONAD
AMENDMENTS TO THE SECTION OF ECONOMIC MEASURES ARE ALSO
INCORPORATED INTO THE NEW DRAFT (REF B). IN ADDITION, THE
INTERNATIONAL MILITARY STAFF (IMS) HAS SUGGESTED MINOR
AMENDMENTS TO THE SECTION OF PRIMARILY MILITARY MEASURES TO
BRING THEM INTO LINE WITH CURRENT NATO ALERT SYSTEM
MEASURES.

2. COUNCIL OPERATIONS DIRECTORATE (COD) IS RELUCTANT TO INCORPORATE THE WHOLE INVENTORY INTO THE MANUAL OF CRISIS MANAGEMENT, CMM-1, AS US SUGGESTED (REF C). THEY POINTED OUT THAT CMM-1 REFERS TO THE INVENTORY AND LISTS ILLUSTRATIVE MEASURES IN PAGES 2-5, SECTION IV OF THE MANUAL. THEY FEAR THAT INCLUDING THE WHOLE INVENTORY OF PREVENTIVE MEASURES INTO CMM-1 WILL INVITE OTHER NATO COMMITTEES (E.G. ALERTS COMMITTEE) TO ASK THAT THEIR BASIC DOCUMENTS ALSO BE INCLUDED IN TOTO. THIS WOULD REDUCE THE EFFECTIVENESS OF CMM-1 AS A BRIEF HANDBOOK REFERRING TO ALL EXISTING CRISIS MANAGEMENT MEASURES FOR NATO HEADQUARTERS. (COMMENT: WE ARE INCLINED TO AGREE WITH COD AND RECOMMEND THAT WE DROP THIS POINT, OR THAT WE MODIFY OUR SUGGESTION TO REQUEST COD TO UPDATE CMM-1 TO REFLECT THE NEW INVENTORY ONCE IT IS FINALLY APPROVED. END COMMENT).

3. IF NO OBJECTIONS TO ISD/139 (REVISED) ARE MADE KNOWN TO THE IS BY COB JULY 22, 1977, THE PAPER WILL BE FORWARDED TO THE COUNCIL FOR FINAL APPROVAL TO REPLACE C-M(72)3.

4. COMMENT: WE STRESSED IN OUR INTERVENTION IN THE POLITICAL COMMITTEE AND IN SUBSEQUENT DISCUSSIONS WITH IS THAT WHILE WE ACCEPT THESE LIMITED AMENDMENTS TO C-M(72)3 AT THIS TIME, WE ALSO EXPECT TO PROPOSE ADDITIONAL AMENDMENTS FROM TIME TO TIME IN THE FUTURE (REF C). OTHER
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DELEGATIONS AND IS ACCEPTED THIS POINT READILY. WE STILL BELIEVE THE INVENTORY COULD BE REFINED FURTHER, BUT THINK IT WILL BE FRUITLESS TO PURSUE THE POINT AT THIS TIME. WE THEREFORE RECOMMEND THAT WE ACCEPT ISD/139(REVISED) FOR THE TIME BEING AND DEFER FURTHER EXAMINATION OF THE INVENTORY OF PREVENTIVE MEASURES UNTIL AFTER IT IS TESTED AGAIN DURING HILEX 8 NEXT MARCH. END COMMENT.

5. ACTION REQUESTED: GUIDANCE BY OOB JULY 22, 1977.

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6. BEGIN TEXT OF CHANGES TO C-M(72)3:

A. INTRODUCTION:

(I) DROP LAST SENTENCE OF PARA 5, REPLACE WITH:

"THE ALLIES SHOULD THEREFORE CONSIDER AT AN EARLY STAGE IN CRISIS WHETHER DETERRENCE MIGHT NOT BE ENHANCED BY THE EARLY APPLICATION OF SOME COMBINATION OF THOSE MEASURES IN SECTION II-(2) AND III-(1) AND (2) WHICH GO BEYOND NORMAL DIPLOMATIC ACTION. THE USE OF PARTICULAR MEASURES WOULD DEPEND UPON THE REQUIREMENTS OF THE SITUATION AND OF THE

PARTICULAR INTERESTS OF THE COUNTRY OR COUNTRIES WHICH
WOULD APPLY THE MEASURES."

(II) IN LAST SENTENCE OF PARA 7, FOLLOWING THE WORD
"FRANCE," ADD: "OR GREECE;"

(III) ADD NEW SUB-PARA 9 (E) TO READ:

"(E) SINCE A REALISTIC APPRECIATION OF THE LIKELY SOURCES
OF A CRISIS SITUATION MUST RECOGNISE THAT THEY COULD STEM

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C O N F I D E N T I A L SECTION 02 OF 02 NATO 06827

FROM THREATS AGAINST OTHER, NON-NATO EUROPEAN STATE(S),
ADDITIONAL DIPLOMATIC AND PRIMARILY POLITICAL MEASURES OF
PARTICULAR RELEVANCE UNDER SUCH CIRCUMSTANCES ARE LISTED
UNDER A SEPARATE HEADING IN SECTIONS I AND III."

B. DIPLOMATIC MEASURES:

(K) DROP EXISTING SUB-PARA 1(B), REPLACE WITH SUB-PARA
3A, REF A.

(II) ADD NEW SUB-PARA 1(D), TO READ (MODIFICATION OF SUB-
PARA 3B, REF A):

"(D) PUBLIC STATEMENTS TO REMIND THE SOVIET UNION AND
WARSAW PACT COUNTRIES, AS WELL AS THE NEUTRAL OR NON-
ALIGNED COUNTRIES, OF THE MORE OR LESS SOLEMN EASTERN
DECLARATIONS OF AND PLEDGES TO SEEK PEACEFUL RELATIONS

BETWEEN EAST AND WEST, SPECIFICALLY REFERRING TO THE TEXT OF THESE DECLARATIONS AND PLEDGES."

(III) OLD SUB-PARA 1(D) BECOMES NEW SUB-PARA (E).
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(IV) DROP EXISTING SUB-PARA 1(F), REPLACE WITH SUB-PARA 3C, REF A (RENUMBER SUBSEQUENT EXISTING SUB-PARAS).
(V) ADD NEW SUB-PARA 1(J) TO READ PER SUB-PARA 3D, REF A (RENUMBER SUBSEQUENT EXISTING SUB-PARAS).
(VI) ADD NEW SUB-PARA 1(P), TO READ:

"(P) CONTROLLING INTERNATIONAL TRAVEL BY MAKING IT OBLIGATORY TO CARRY A PASSPORT AND SUBSEQUENTLY IMPOSING THE REQUIREMENT OF ENTRY VISAS FOR NATO COUNTRIES." (RENUMBER SUBSEQUENT EXISTING SUB-PARAS).

(VII) ADD NEW SUB-PARA 2(C), TO READ:

"(C) OFFICIAL AND PUBLIC EXPRESSIONS OF CONFIDENCE IN THE SOLIDARITY OF THE ALLIANCE." (RENUMBER SUBSEQUENT EXISTING SUB-PARAS).

(VIII) ADD NEW SECTION 3:

"3. ADDITIONAL MEASURES TO BE CONSIDERED IN SITUATIONS IN WHICH THE CRISIS STEMS FROM THREATS AGAINST OTHER, NON-NATO EUROPEAN STATE(S)," WITH SUB-PARAS (A) AND (B) PER EXISTING SUB-PARAS 1(B) AND (E).

C. ECONOMIC MEASURES. REPLACE WITH ED/EC/77/34 (REVISED), PER REF B.

D. POLITICO MILITARY MEASURES.

(I) MODIFY SUB-PARA 1(D) TO READ:

"(D) TRANSFER NATO ASSIGNED AND NATO EARMARKED FORCES,
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GRANTING OPERATIONAL COMMAND OR OPERATIONAL CONTROL TO NATO COMMANDERS."

(II) DROP FOOTNOTE FROM SUB-PARA 1(F)(2).
(III) MODIFY SUB-PARA 1(H) TO READ:

"(H) ALERTING AND PREPARING REINFORCEMENT FORCES FOR DEPLOYMENT IN ACCORDANCE WITH AGREED CONCEPTS AND POLICIES. SUCH AS:

(1)US DUAL-BASED AND AUGMENTATION FORCES.

(2) CA AND US REGIONAL RESERVE FORCES.

(3) UK AND US FORCES WHICH ARE DESIGNATED AS SACEUR'S

- STRATEGIC RESERVES.

(4) FORCES OF OTHER NATIONS TO BE SPECIFIED IN CONTINGENCY

- PLANS."

(IV) CHANGE TERMS "RULES OF CONDUCT" IN SUB-PARAS 1(M) AND

1(N) TO "RULES OF ENGAGEMENT."

(V) MOVE SUB-PARAS 2(C), 2(D), 2(E), 2(F) AND 2(G) TO NEW

SECTION 3, ENTITLED:

"3. ADDITIONAL MEASURES OF PRIMARILY POLITICAL NATURE TO BE CONSIDERED IN SITUATIONS IN WHICH CRISIS STEMS FROM THREATS AGAIN OTHER, NON-NATO EUROPEAN STATE(S)." END TEXT. BENNETT

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